

# **Lewis & Clark College**

Financial Statements and  
Federal Awards Audit

May 31, 2022

# Lewis & Clark College

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Table of Contents

May 31, 2022

	<u>Page</u>
<b>Independent Auditors' Report</b>	1
<b>Financial Statements</b>	
Statements of Financial Position	3
Statements of Activities	4
Statements of Cash Flows	6
Notes to Financial Statements	7
<b>Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance With <i>Government Auditing Standards</i></b>	29
<b>Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance</b>	31
<b>Supplementary Information</b>	
Schedule of Expenditures of Federal Awards	34
Notes to Schedule of Expenditures of Federal Awards	35
Schedule of Findings and Questioned Costs	36
Financial Responsibility Supplemental Schedule	38
Schedule of Prior Audit Findings	39

## **Independent Auditors' Report**

To the Board of Trustees of  
Lewis & Clark College

### **Report on the Audit of the Financial Statements**

#### ***Opinion***

We have audited the financial statements of Lewis & Clark College (the College), which comprise the statements of financial position as of May 31, 2022 and 2021, and the related statements of activities and cash flows for the years then ended, and the related notes to the financial statements.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the College as of May 31, 2022 and 2021 and the changes in its net assets and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinion***

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the College and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern within one year after the date that the financial statements are available to be issued.

#### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

#### ***Supplementary Information***

Our audits were conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards, as required by Title 2 U.S. Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* and Financial Responsibility Supplemental Schedule, as required by Title 34 CFR Section 68.172, are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

#### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 20, 2022 on our consideration of the College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the College's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.



Minneapolis, Minnesota  
October 20, 2022

# Lewis & Clark College

## Statements of Financial Position

May 31, 2022 and 2021

	<u>2022</u>	<u>2021</u>
<b>Assets</b>		
Cash and cash equivalents	\$ 41,266,229	\$ 33,734,666
Student accounts receivable, net	369,765	93,777
Other receivables	8,008,324	4,724,192
Grants receivable	614,809	2,124,583
Prepaid expenses and other assets	1,473,731	500,636
Contributions receivable, net	8,211,259	7,591,104
Student loans receivable, net	1,612,311	2,346,008
Restricted cash for other uses	12,521,043	10,071,420
Cash restricted for long-term investment	12,067,237	17,459,229
Investments	332,766,802	314,605,674
Restricted cash from bond issuance for capital projects	34,740,566	34,728,609
Property, plant and equipment, net	162,266,486	158,221,539
Right-of-use assets, operating leases	994,336	1,026,557
	<u>616,912,898</u>	<u>587,227,994</u>
Total assets	<u>\$ 616,912,898</u>	<u>\$ 587,227,994</u>
<b>Liabilities and Net Assets</b>		
<b>Liabilities</b>		
Accounts payable	\$ 3,548,531	\$ 2,274,924
Accrued and other liabilities	13,836,001	17,402,979
Deferred revenues	7,436,960	6,535,018
Liability for split interest agreements	5,212,063	5,980,371
Lease liabilities	1,007,722	1,026,557
Bonds payable, net	150,902,089	150,892,617
Interest rate swaps liability	2,805,113	5,483,704
U.S. government grants refundable	2,054,379	2,836,855
	<u>186,802,858</u>	<u>192,433,025</u>
Total liabilities	<u>186,802,858</u>	<u>192,433,025</u>
<b>Net Assets</b>		
Without donor restrictions	135,558,042	114,826,448
With donor restrictions	294,551,998	279,968,521
	<u>430,110,040</u>	<u>394,794,969</u>
Total net assets	<u>430,110,040</u>	<u>394,794,969</u>
Total liabilities and net assets	<u>\$ 616,912,898</u>	<u>\$ 587,227,994</u>

See notes to financial statements

**Lewis & Clark College**

## Statement of Activities

Year Ended May 31, 2022

(With Comparative Totals for the Year Ended May 31, 2021)

	Without Donor Restrictions	With Donor Restrictions	2022 Total	2021 Total
<b>Operating Revenues, Gains and Other Support</b>				
Tuition and fees, net of scholarships and fellowships of \$83,073,256 and \$67,401,612 respectively	\$ 85,091,169	\$ -	\$ 85,091,169	\$ 75,989,162
Contributions	2,371,593	5,231,347	7,602,940	9,602,489
Government grants	6,981,792	-	6,981,792	5,225,266
Contracts and other exchange transactions	125,283	-	125,283	290,675
Endowment earnings allocated for operations	2,320,089	8,998,157	11,318,246	11,253,108
Other investment gains	1,956,539	-	1,956,539	786,408
Other revenue	3,161,403	-	3,161,403	3,999,831
Sales and services of auxiliary enterprises	21,725,860	-	21,725,860	14,122,449
	<u>123,733,728</u>	<u>14,229,504</u>	<u>137,963,232</u>	<u>121,269,388</u>
Net assets released from restrictions	<u>14,840,661</u>	<u>(14,840,661)</u>	<u>-</u>	<u>-</u>
Total operating revenues, gains and other support	<u>138,574,389</u>	<u>(611,157)</u>	<u>137,963,232</u>	<u>121,269,388</u>
<b>Expenses</b>				
Instruction	51,502,941	-	51,502,941	47,704,474
Research	2,559,371	-	2,559,371	2,280,644
Public service	1,085,437	-	1,085,437	949,665
Academic support	11,256,136	-	11,256,136	10,703,718
Student services	19,567,394	-	19,567,394	16,786,993
Institutional support	21,311,765	-	21,311,765	20,842,154
Auxiliary enterprises	16,039,970	-	16,039,970	13,913,412
Total expenses	<u>123,323,014</u>	<u>-</u>	<u>123,323,014</u>	<u>113,181,060</u>
Change in net assets from operating activities	<u>15,251,375</u>	<u>(611,157)</u>	<u>14,640,218</u>	<u>8,088,328</u>
<b>Nonoperating Activities</b>				
Long-term investment returns	7,692,236	19,252,445	26,944,681	72,210,480
Less endowment earnings allocated for operations	<u>(2,320,089)</u>	<u>(8,998,157)</u>	<u>(11,318,246)</u>	<u>(11,253,108)</u>
Long-term investment returns, net of allocation	5,372,147	10,254,288	15,626,435	60,957,372
Contributions	108,072	6,064,207	6,172,279	5,101,798
Government grants	-	17,349	17,349	125,923
Contracts and exchange transactions	-	39,500	39,500	-
Other nonoperating loss	-	(168,981)	(168,981)	(1,365,898)
Change in value of split interest agreements	-	(1,011,729)	(1,011,729)	1,475,420
Change in net assets from nonoperating activities	<u>5,480,219</u>	<u>15,194,634</u>	<u>20,674,853</u>	<u>66,294,615</u>
Change in net assets	20,731,594	14,583,477	35,315,071	74,382,943
<b>Net Assets, Beginning</b>	<u>114,826,448</u>	<u>279,968,521</u>	<u>394,794,969</u>	<u>320,412,026</u>
<b>Net Assets, Ending</b>	<u>\$ 135,558,042</u>	<u>\$ 294,551,998</u>	<u>\$ 430,110,040</u>	<u>\$ 394,794,969</u>

See notes to financial statements

**Lewis & Clark College**

Statement of Activities

Year Ended May 31, 2021

	<b>Without Donor Restrictions</b>	<b>With Donor Restrictions</b>	<b>2021 Total</b>
<b>Operating Revenues, Gains and Other Support</b>			
Tuition and fees, net of scholarships and fellowships of \$67,401,612	\$ 75,989,162	\$ -	\$ 75,989,162
Contributions	2,362,104	7,240,385	9,602,489
Government grants	5,225,266	-	5,225,266
Contracts and other exchange transactions	290,675	-	290,675
Endowment earnings allocated for operations	2,339,082	8,914,026	11,253,108
Other investment gains	786,408	-	786,408
Other revenue	3,999,831	-	3,999,831
Sales and services of auxiliary enterprises	14,122,449	-	14,122,449
	<u>105,114,977</u>	<u>16,154,411</u>	<u>121,269,388</u>
Net assets released from restrictions	<u>13,435,005</u>	<u>(13,435,005)</u>	<u>-</u>
Total operating revenues, gains and other support	<u>118,549,982</u>	<u>2,719,406</u>	<u>121,269,388</u>
<b>Expenses</b>			
Instruction	47,704,474	-	47,704,474
Research	2,280,644	-	2,280,644
Public service	949,665	-	949,665
Academic support	10,703,718	-	10,703,718
Student services	16,786,993	-	16,786,993
Institutional support	20,842,154	-	20,842,154
Auxiliary enterprises	13,913,412	-	13,913,412
Total expenses	<u>113,181,060</u>	<u>-</u>	<u>113,181,060</u>
Change in net assets from operating activities	<u>5,368,922</u>	<u>2,719,406</u>	<u>8,088,328</u>
<b>Nonoperating Activities</b>			
Long-term investment returns	15,766,441	56,444,039	72,210,480
Less endowment earnings allocated for operations	<u>(2,339,082)</u>	<u>(8,914,026)</u>	<u>(11,253,108)</u>
Long-term investment returns, net of allocation	13,427,359	47,530,013	60,957,372
Contributions	100	5,101,698	5,101,798
Government grants	-	125,923	125,923
Other nonoperating loss	-	(1,365,898)	(1,365,898)
Change in value of split interest agreements	<u>-</u>	<u>1,475,420</u>	<u>1,475,420</u>
Change in net assets from nonoperating activities	<u>13,427,459</u>	<u>52,867,156</u>	<u>66,294,615</u>
Change in net assets	18,796,381	55,586,562	74,382,943
<b>Net Assets, Beginning</b>	<u>96,030,067</u>	<u>224,381,959</u>	<u>320,412,026</u>
<b>Net Assets, Ending</b>	<u>\$ 114,826,448</u>	<u>\$ 279,968,521</u>	<u>\$ 394,794,969</u>

See notes to financial statements

**Lewis & Clark College**

## Statements of Cash Flows

Years Ended May 31, 2022 and 2021

	<u>2022</u>	<u>2021</u>
<b>Cash Flows From Operating Activities</b>		
Change in net assets	\$ 35,315,071	\$ 74,382,943
Adjustments to reconcile change in net assets to net cash used by operating activities:		
Contribution of marketable securities	(1,394,366)	(1,390,505)
Depreciation and amortization	8,917,096	8,890,422
Other nonoperating loss	168,981	1,365,898
Loss (gain) on disposal of property, plant and equipment	(276,758)	488,057
Unrealized loss (gain) on interest rate swaps	(2,678,591)	(1,864,020)
Change in value of split interest agreements	6,201	(550,460)
Change in contributions receivable discount	(11,964)	(28,661)
Contributions restricted for endowment, trust and capital projects	(6,172,279)	(5,101,798)
Interest and dividends restricted for long-term investment	(329,972)	(194,996)
Net realized and unrealized gains on investments	(25,870,303)	(72,581,889)
New split interest agreement obligations	32,522	116,903
Increase (decrease) in cash due to changes in assets and liabilities:		
Accounts and other receivables	(2,050,346)	(2,808,053)
Prepaid expense and other assets	(973,095)	(95,949)
Contributions receivable	549,835	(393,671)
Accounts payable	(528,979)	857,603
Accrued and other liabilities	(3,860,941)	240,296
Deferred revenues	901,942	671,035
Operating lease liabilities	(18,835)	-
Net cash provided by operating activities	<u>1,725,219</u>	<u>2,003,155</u>
<b>Cash Flows From Investing Activities</b>		
Payments on student loans receivable	733,697	971,331
Decrease in U.S. government grants refundable, net	(951,457)	(1,152,021)
Purchases of property, plant and equipment	(11,260,263)	(2,151,976)
Proceeds from sale of property, plant and equipment	713,220	5,000
Proceeds from sales of investments	51,832,036	79,017,300
Purchases of investments	(42,728,495)	(65,189,011)
Net cash provided by investing activities	<u>(1,661,262)</u>	<u>11,500,623</u>
<b>Cash Flows From Financing Activities</b>		
Proceeds from service concession arrangement	-	2,000,000
Contributions restricted for endowment, trust and capital projects	5,014,253	1,961,230
Interest and dividends restricted for long-term reinvestment	329,972	194,996
Proceeds received for split interest agreements	-	7,786,156
Distributions to beneficiaries of split interest agreements	(807,031)	(924,960)
Net cash provided by financing activities	<u>4,537,194</u>	<u>11,017,422</u>
Net increase in cash, cash equivalents and restricted cash	4,601,151	24,521,200
<b>Cash, Cash Equivalents and Restricted Cash, Beginning</b>	<u>95,993,924</u>	<u>71,472,724</u>
<b>Cash, Cash Equivalents and Restricted Cash, Ending</b>	<u>\$ 100,595,075</u>	<u>\$ 95,993,924</u>
<b>Supplemental Cash Flow Disclosure</b>		
Cash paid for interest	<u>\$ 5,861,114</u>	<u>\$ 5,928,784</u>
<b>Supplemental Disclosure of Noncash Investing and Financing Activities</b>		
Purchases of property, plant and equipment included in accounts payable	<u>\$ 2,096,549</u>	<u>\$ 371,319</u>
Right-of-use assets obtained in exchange for operating lease liability	<u>\$ 265,702</u>	<u>\$ 1,026,557</u>
<b>Supplemental Disclosure of Operating and Investing Activities Related To Assumption of Trustee Role for Trusts Previously Held By Others</b>		
Actuarial change in split interest agreement obligations	<u>\$ -</u>	<u>\$ 570,583</u>
Net realized and unrealized gains	<u>\$ -</u>	<u>\$ (3,295,419)</u>
Proceeds from sales of investments	<u>\$ -</u>	<u>\$ 6,973,411</u>
Purchases of investments	<u>\$ -</u>	<u>\$ (8,483,526)</u>
Proceeds received from split interest agreement	<u>\$ -</u>	<u>\$ 3,958,871</u>

See notes to financial statements

## 1. Significant Accounting Policies

### General

Lewis & Clark College (the College) is a private, nonprofit institution of higher education based in Portland, Oregon. The College provides education and training services for undergraduate students through the College of Arts and Sciences, for graduate students through the Graduate School of Education and Counseling, and for law students through the Lewis & Clark Law School. The College performs research, training and other services under grants and contracts with sponsoring organizations, which are primarily departments and agencies of the United States government.

### Basis of Accounting

The financial statements of the College have been prepared on the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America.

### Basis of Presentation

For the purposes of financial reporting, the College classifies resources into two net asset categories pursuant to any donor-imposed restrictions and applicable law. Accordingly, the net assets of the College are classified in the accompanying financial statements in the categories that follow:

**With Donor Restrictions** - Net assets subject to donor-imposed stipulations that will be met by action of the College and/or the passage of time or maintained permanently by the College. Generally, the donors of these assets permit the College to use all or part of the income earned on related investments for general or specific purposes.

**Without Donor Restrictions** - Net assets not subject to donor-imposed stipulations.

The Board of Trustees has established policies that affect the presentation of board designations on net assets without donor restrictions. Bequests without restrictions under \$100,000 are distributed to current unrestricted funds. By board approved policy, bequests without restrictions over \$100,000 are added to the board designated endowment to the school with which the donor had affinity. The same methodology is applied to matured deferred gifts. The board has designated other funds for future capital projects and related initiatives and has delegated to management the authority to approve expenditures of these funds.

## Revenue Recognition

Revenues are reported as increases in net assets without donor restrictions unless their use is limited by donor-imposed restrictions.

*Tuition and fees, net* - Student tuition and fees are recognized in the fiscal year in which the academic programs are delivered, i.e. when the performance obligation is satisfied. Withdrawals that occur prior to a published deadline may receive a full or partial refund in accordance with the College's refund policy. Historically, refunds have not been significant. Payments for tuition are due, prior to the first day of the start of the academic term unless addressed by a payment plan in good standing. All payment plans must be complete prior to the end of the academic term. Generally, the College's performance obligations are satisfied equally over the academic term. The College applies the practical expedient as allowed for within the accounting standards and, therefore, does not disclose information about remaining performance obligations that have original expected durations of one year or less. All remaining performance obligations will be satisfied in connection with the completion of the 2022-2023 academic year. The College determines the transaction price based on standard charges for goods and services provided reduced by discounts provided, relating to institutional scholarships and fellowships in accordance with the College's policies. The majority of the College's students rely on funds received from various Federal financial aid programs under Title IV of the Higher Education Act of 1965, as amended, to pay for a substantial portion of their tuition. These programs are subject to periodic review by the United States Department of Education (ED). Disbursements under each program are subject to disallowance by ED and repayment by the College. In addition, as an educational institution, the College is subject to licensure from various accrediting and state authorities and other regulatory requirements of ED.

Tuition and fees received in advance of services to be rendered are recorded as deferred revenue on the statements of financial position. The portion of deferred revenue attributable to tuition and fees totaled \$5,421,795 and \$5,216,648 at May 31, 2022 and 2021, respectively.

*Contributions* - Unconditional contributions, including promises to give, are recognized as revenue in the period received and are reported as increases in the appropriate category of net assets. Unconditional promises to give are initially recorded at fair value using the present value of future cash flows, discounted using a risk adjusted rate. Subsequent measurements of unconditional promises to give do not represent fair value. Contributions that include a measurable barrier or those for which the College has limited discretion over how the contribution should be spent and a right of return or release from future obligations are recorded as conditional contributions. Conditional promises to give are not recognized until they become unconditional, that is, when the conditions on which they depend are met. Contributions of assets other than cash are recorded at their estimated fair value at the date of receipt. Contributions to be received in future periods are discounted at an appropriate discount rate. Amortized discounts are recorded as additional contribution revenue and are subject to donor-imposed restrictions.

*Government grants* - Revenues from government grants are considered to be contributions as the transactions are non-reciprocal in nature and contain a right of return. As such, revenues from grants are recognized when the conditions are met, that is as allowable expenditures under such agreements are incurred, and reported as increases in net assets without donor restrictions. As restrictions were met in the same period, these grants were reported as changes in net assets without donor restrictions.

*Contracts and exchange transactions* - Revenues from contracts and exchange transactions are recognized as related performance obligations are satisfied and reported as increases in net assets without donor restriction.

# Lewis & Clark College

Notes to Financial Statements

May 31, 2022 and 2021

*Investment return* - Investment income and realized and unrealized gains and losses are recorded as increases or decreases to the appropriate net asset category depending on the nature of the underlying investment. Income and net gains on investments are reported as follows:

- Increases/decreases in donor restricted net assets if the terms of the gift or the College's interpretation of relevant state law require they be added to the principal of a restricted net asset held in perpetuity or if the terms of the gift impose restrictions on the timing or the use of the income.
- Increases/decreases in net assets without donor restriction in all other cases.

*Auxiliary enterprises* - Auxiliary enterprises include income primarily from student housing, food services, transportation services and conferences and events. Revenue for auxiliary enterprises is recognized when the related service is performed. Accordingly, the auxiliary enterprise expenses include all costs incurred in providing those services.

The College's measure of operations presented in the statement of activities includes revenues from tuition and fees, grants, contracts, contributions, investment income from investments except those gains and losses earned by funds without donor restriction functioning as endowments that have not been appropriated for expenditure in the current year, amounts appropriated for expenditure from restricted endowments in the current year, and revenues from auxiliary enterprises and other sources, as well as net assets released from restriction based upon the satisfaction of those restrictions. Operating expenses are reported by functional categories, after allocating costs for plant maintenance, interest on long-term indebtedness and depreciation.

Nonoperating activities presented in the Statement of Activities include gifts for buildings and other depreciable assets, unconditional promises to give and investment returns on loan funds and donor restricted endowments, gains and losses earned by funds without donor restriction functioning as endowments that have not been appropriated for expenditure in the current year, changes in the value of split-interest agreements, and gains and losses from changes in the value of other assets or liabilities that are not considered to be related to operations.

## Cash and Cash Equivalents

The College considers all highly-liquid investments, except those held for long-term investment, purchased with original maturities of three months or less to be cash equivalents. Cash equivalents are invested in money market accounts or commercial paper and are stated at cost.

The following table provides a reconciliation of cash, cash equivalents and restricted cash as reported on the statements of financial position that sum to the total of such amounts reported on the statements of cash flows at May 31:

	<u>2022</u>	<u>2021</u>
Cash and cash equivalents	\$ 41,266,229	\$ 33,734,666
Restricted cash for other uses	12,521,043	10,071,420
Cash restricted for long-term investment	12,067,237	17,459,229
Restricted cash from bond issuance for capital projects	<u>34,740,566</u>	<u>34,728,609</u>
Total cash, cash equivalents and restricted cash	<u>\$ 100,595,075</u>	<u>\$ 95,993,924</u>

**Student Accounts Receivable**

Student accounts receivable are recorded at the invoiced amount and do not bear interest. At May 31, 2022 and 2021, student accounts receivable totaled \$369,765 and \$93,777, net of an allowance for doubtful accounts of \$230,000 each year. The allowance for doubtful accounts represents the College's best estimate of the amount of probable credit losses in the College's existing accounts receivable. The College determines the allowance by performing on-going evaluations of its students and their ability to make payments. The College determines the adequacy of the allowance based on length of time past due, historical experience and judgment of economic conditions. Account balances are charged off against the allowance after all means of collection have been exhausted and the potential recovery is considered remote.

**Investments**

Investments are stated at fair value. The fair value of all debt and equity securities with a readily determinable fair value are based on quotations from national securities exchanges. The alternative investments, which are not readily marketable, are carried at estimated fair values as provided by the investment managers. The College reviews and evaluates the values provided by the investment managers and agrees with the valuation methods and assumptions used in determining the fair value of the alternative investments. Those estimated fair values may differ significantly from the values that would have been used had a ready market for these securities existed. The values of real estate investments are determined from valuations prepared by independent appraisers at the time of gift and, subsequently, these investments are carried at cost. Management will assess these investments for impairment when circumstances indicate a decline in value is other than temporary.

The College invests in a variety of investment securities which are exposed to various risks such as interest rate, credit and overall market volatility risks. Due to the level of risk associated with certain investment securities, it is reasonably possible that changes in the values of investment securities will occur in the near-term and such changes could materially affect the amounts reported in the financial statements.

**Contributions Receivable**

An allowance for uncollectible receivables is provided based upon management's judgment, including such factors as prior collection history and type of receivable. Accounts are charged off when all collection efforts have been exhausted. At May 31, 2022 and 2021, no allowance for uncollectible receivables was recorded.

**Split-Interest Agreements**

The College uses the actuarial method of recording certain split-interest agreements. Under this method, the present value of the payments to beneficiaries is determined based upon life expectancy tables when the gift is received. The present value of those payments is recorded as a liability and the remainder as net assets. Discount rates ranging from 0.60% to 8.60% were used to calculate the present value of the liability based on the estimated life expectancies of the beneficiaries. The discount rates represent the Federal Applicable Rates that were effective when the gift agreements were established. Periodic adjustments are made between the liability and the net assets to record actuarial gains or losses.

The College is named as beneficiary of various trust funds where the College's ultimate receipt of the funds is uncertain because of stipulations in the trust agreement. These trust funds are comprised of agreements which name third parties as co-beneficiaries. The College has reflected appropriate liabilities for such trusts in the accompanying statements of financial position. For the years ended May 31, 2022 and 2021, the College distributed \$807,031 and \$924,960, respectively, in split-interest beneficiary payments.

### **Fair Value Measurements**

Accounting literature defines fair value as the price that would be received to sell an asset, or paid to transfer a liability, in an orderly transaction between market participants at the measurement date. The valuation techniques used are based on observable and unobservable inputs. Observable inputs reflect market data obtained from independent sources, while unobservable inputs reflect the College's market assumptions. These two types of inputs create the following fair value hierarchy:

Level 1 - Inputs are unadjusted, and represent quoted prices in active markets for identical assets or liabilities at the measurement date.

Level 2 - Inputs (other than quoted prices included in Level 1) are either directly or indirectly observable for the asset or liability through correlation with market data at the measurement date.

Level 3 - Inputs reflect management's best estimate of what market participants would use in pricing the asset or liability at the measurement date. Consideration is given to the risk inherent in the valuation technique and/or the risk inherent in the inputs to the model. Securities classified within Level 3 investments are based on valuations provided by the external investment managers. The valuations consider variables such as financial performance of investments, recent sales prices of investments and other pertinent information. The Investment Committee, in conjunction with management and external investment advisors, reviews the valuation of the investments on a quarterly basis. The Investment Committee reports to the Board of Trustees.

A financial instrument is defined as a contractual obligation that ultimately ends with the delivery of cash or an ownership interest in an entity. Disclosures included in these notes regarding the fair value of financial instruments have been derived using external market sources, estimates using present value or other valuation techniques.

### **Income Taxes**

The College is a tax-exempt organization and is not subject to federal or state income taxes, except for unrelated business income, in accordance with Section 501(c)(3) of the Internal Revenue Code. In addition, the College qualified for the charitable contribution deduction under Section 170(b)(1)(A) and has been classified as an organization that is not a private foundation.

The College follows the accounting standards for contingencies in evaluating uncertain tax positions. This guidance prescribes recognition threshold principles for the financial statement recognition of tax positions taken or expected to be taken on a tax return that are not certain to be realized. No liability has been recognized by the College for uncertain tax positions as of May 31, 2022 and 2021. The College's tax returns are subject to review and examination by federal and state authorities.

### **Use of Estimates**

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**Reclassifications**

Certain amounts appearing in the 2021 financial statements have been reclassified to conform with the 2022 presentation. The reclassifications have no effect on the reported amounts of total net assets or changes in total net assets.

**2. Student Loans Receivable**

Student loans receivable represents loans from the Perkins loan funds that are generally payable with interest between 3% and 5% over approximately 11 years following college attendance. Principal payments, interest and losses due to cancellation are shared by the College and the U.S. government in proportion to their share of funds provided. The program provides for cancellation of loans if the student is employed in certain occupations following graduation. Losses from employment cancellations are absorbed in full by the U.S. government. At May 31, 2022 and 2021, outstanding student loans funded through the Perkins loan program were \$1,612,311 and \$2,346,008, respectively, net of an allowance for doubtful accounts. Amounts due under the Perkins loan program are guaranteed by the government; however, a reserve in the amount of \$485,200 was recorded at May 31, 2022 and 2021 to account for those amounts advanced by the College. Funds advanced by the Federal government are ultimately refundable to the government and are classified as liabilities in the statements of financial position as U.S. government grants refundable. Outstanding loans cancelled under the program result in a decrease in the liability to the government. The College returned to the government \$804,784 and \$943,027 in excess cash during the years ended May 31, 2022 and 2021, respectively.

The Extension Act amended section 461 of the Higher Education Act to end the College's authority to make new Perkins Loans after June 30, 2018. The College is not required to assign the outstanding Perkins Loans to the Department of Education or liquidate their Perkins loan revolving funds due to the wind-down of the Perkins Loan Program. However, the College may choose to liquidate at any time in the future. As of May 31, 2022, the College continues to service the Perkins Loan Program.

**3. Contributions Receivable****Conditional Contributions**

At May 31, 2022 and 2021, the College had outstanding conditional promises to give of approximately \$1,062,900 and \$666,800. These conditional promises are not recognized as assets and, if they are received, will generally be restricted for specific purposes stipulated by the donors primarily for endowment, general operational support or plant facilities. At May 31, 2022 and 2021, the College had approximately \$2,281,000 and \$6,322,000, respectively, of conditional contributions outstanding on various grants, whereby, the conditions will be met upon incurring certain qualifying expenditures.

## Lewis & Clark College

Notes to Financial Statements

May 31, 2022 and 2021

### Unconditional Contributions

Payments due beyond one year were discounted using an adjusted risk-free interest rate commensurate with the period over which the contribution will be received. The weighted average rate was 0.90% and 0.39% for the years ended May 31, 2022 and 2021, respectively.

Amounts due are as follows:

	<u>2022</u>	<u>2021</u>
Amounts receivable in less than one year	\$ 2,902,167	\$ 2,691,578
Amounts receivable in one year or more	<u>5,781,366</u>	<u>4,994,399</u>
	8,683,533	7,685,977
Unamortized discount	<u>(472,274)</u>	<u>(94,873)</u>
Total contributions receivable	<u>\$ 8,211,259</u>	<u>\$ 7,591,104</u>

### 4. Split Interest Agreements

As of May 31, 2022 and 2021, the College had various gift annuity contracts issued and outstanding, respectively. The College maintains a reserve adequate to meet the actuarially determined future payments of these contracts. As of May 31, 2022 and 2021, the fair value of the total assets held was \$2,389,283 and \$2,664,376, respectively. The reserve was \$1,069,581 and \$1,078,409, respectively, leaving \$1,319,702 and \$1,585,967 of net assets in excess, respectively. During the fiscal years ended May 31, 2022 and 2021, distributions to annuitants totaled \$151,179 and \$151,781, respectively.

The College acts as trustee for a variety of split-interest agreements, mainly in the form of charitable remainder trusts, including both annuity trusts and unitrusts. At May 31, 2022 and 2021, the College's actuarially determined future payments and other obligations were as follows:

	<u>2022</u>	<u>2021</u>
Gift annuity reserve	\$ 1,069,581	\$ 1,078,409
Present value of future payments, fixed rate unitrusts	<u>4,142,482</u>	<u>4,901,962</u>
Total liability for split-interest agreements	<u>\$ 5,212,063</u>	<u>\$ 5,980,371</u>

### 5. Fair Value of Assets and Liabilities

The College used the following methods and significant assumptions to estimate fair value for its assets and liabilities measured and carried at fair value in the financial statements:

*Investments* - Investments are comprised of marketable securities, commingled trusts, hedge funds and alternative investments. Marketable security fair values are based on quoted market prices. If a quoted market price is not available, fair value is estimated using quoted market prices for similar securities. Commingled trusts and hedge funds are valued using net asset value. Alternative investments are valued at fair value using significant unobservable inputs. The value of these investments is determined by fund managers and valuation experts, using relevant market data. Such valuations generally reflect discounts for illiquidity and consider variables such as financial performance of investments, recent sales prices of similar investments and other pertinent information. The private investments have a high concentration of pre-initial public offering securities, subjecting these investments to market value volatility. The valuation methods utilized by the fund managers and valuation experts are subject to regular review by management.

## Lewis & Clark College

Notes to Financial Statements

May 31, 2022 and 2021

*Assets held in charitable remainder trusts* - Assets held in charitable remainder trusts are comprised of marketable securities, mutual funds and real property. Marketable securities and mutual funds fair values are based on quoted market prices and discounted, when appropriate. If a quoted market price is not available, fair value is estimated using quoted market prices for similar securities. The real estate investments are held at cost and management assesses these investments for impairment when circumstances indicate a decline in value is other than temporary.

*Interest rate swap agreements* - The fair values of interest rate swap agreements are the estimated amount the College would receive or pay to terminate the agreement at the reporting date, taking into consideration the current interest rates and creditworthiness of counter parties.

There were no changes in fair value methods or assumptions during the years ended May 31, 2022 or 2021.

The following is a summary categorization of the College's assets and liabilities based on the level of inputs utilized in determining the value of such assets and liabilities:

	2022			Total
	Level 1	Level 2	Level 3	
Investments:				
Equity securities:				
International mutual funds	\$ 4,417,405	\$ -	\$ -	\$ 4,417,405
Domestic mutual funds	4,618,848	-	-	4,618,848
Balanced mutual funds	2,808,652	-	-	2,808,652
Domestic equity securities	921,143	-	-	921,143
Debt securities:				
U.S. Treasury securities	-	4,487,856	-	4,487,856
Municipal fixed income mutual funds	-	736,272	-	736,272
Domestic fixed income mutual funds	9,532,471	-	-	9,532,471
Domestic fixed income securities	-	5,285,228	-	5,285,228
International fixed income securities	-	466,600	-	466,600
Assets held in charitable remainder trusts:				
Fixed income mutual funds	1,947,838	-	-	1,947,838
Equity mutual funds	8,401,578	-	-	8,401,578
Marketable municipal fixed income	-	1,569,956	-	1,569,956
Total investments in the fair value hierarchy	32,647,935	12,545,912	-	45,193,847
Alternative investments measured using NAV (practical expedient)	-	-	-	286,706,818
Total investments measured at fair value	32,647,935	12,545,912	-	331,900,665
Interest rate swaps liability	-	(2,805,113)	-	(2,805,113)
Total assets and liabilities at fair value	\$ 32,647,935	\$ 9,740,799	\$ -	\$ 329,095,552
Total investments at fair value	\$ 331,900,665			
Real estate investments (at cost)	866,137			
Total investments	\$ 332,766,802			

# Lewis & Clark College

## Notes to Financial Statements

May 31, 2022 and 2021

	2021			
	Level 1	Level 2	Level 3	Total
Investments:				
Equity securities:				
International mutual funds	\$ 5,321,264	\$ -	\$ -	\$ 5,321,264
Domestic mutual funds	3,912,728	-	-	3,912,728
Balanced mutual funds	2,888,726	-	-	2,888,726
Domestic equity securities	94,544	-	-	94,544
Debt securities:				
U.S. Treasury securities	-	2,499,893	-	2,499,893
Municipal fixed income mutual funds	-	595,910	-	595,910
Domestic fixed income mutual funds	10,047,518	-	-	10,047,518
Domestic fixed income securities	-	3,567,380	-	3,567,380
Assets held in charitable remainder trusts:				
Fixed income mutual funds	1,216,401	-	-	1,216,401
Equity mutual funds	9,368,125	-	-	9,368,125
Marketable municipal fixed income	-	2,120,987	-	2,120,987
Total investments in the fair value hierarchy	32,849,306	8,784,170	-	41,633,476
Alternative investments measured using NAV (practical expedient)	-	-	-	272,068,061
Total investments measured at fair value	32,849,306	8,784,170	-	313,701,537
Interest rate swaps liability	-	(5,483,704)	-	(5,483,704)
Total assets and liabilities at fair value	\$ 32,849,306	\$ 3,300,466	\$ -	\$ 308,217,833
Total investments at fair value	\$ 313,701,537			
Real estate investments (at cost)	904,137			
Total investments	\$ 314,605,674			

## Lewis & Clark College

### Notes to Financial Statements

May 31, 2022 and 2021

The College uses the Net Asset Value (NAV) to determine the fair value of all the underlying investments which (a) do not have a readily determinable fair value and (b) prepare their financial statements consistent with the measurement principles or have the attributes of an investment company. The following table lists investments in other investment companies (in partnership format) by major category:

	Fair Value		Unfunded Commitments	Redemption Frequency	Redemption Notice Period	Other Restrictions
	May 31, 2022	May 31, 2021				
Commingled trusts (a)						
Marketable international equity securities	\$ 62,763,751	\$ 75,705,897	\$ -	Range from monthly to quarterly	6 - 30 days	3-year lockup
Marketable domestic equity securities	30,294,428	33,840,418	-	Quarterly	60 days	None
Collateralized debt securities	10,619,149	10,690,726	-	Quarterly	60 days	None
U.S. Treasury securities	14,275,592	15,428,166	-	Daily	2 - 5 days	None
Hedge funds (b)						Funds delivered 90 days after redemption request
Global macro funds	-	19,059	-	Range from daily to quarterly	1 - 33 days	Rolling one to two year lockup
Multi-strategy funds	9,640,780	10,501,085	-	Range from quarterly to annually	30 - 90 days	Rolling 12 month lockup
Long/short funds	8,472,292	17,191,671	-	Range from monthly to annually	30 - 90 days	Rolling one to two year lockup
Credit opportunities funds	7,158,895	6,476,741	-	Range from quarterly to bi-annually	60 - 90 days	Rolling one to two year lockup
Sector-focused funds	7,291,509	-	-	Quarterly	60 - 90 days	None
Private equity funds (c)	21,243,415	15,094,470	10,980,340	N/A*	N/A*	N/A*
International private equity funds (c)	8,170,568	7,544,765	1,069,141	N/A*	N/A*	N/A*
Venture capital funds (c)	91,792,464	67,168,819	15,815,320	N/A*	N/A*	N/A*
Natural resources funds (d)	8,486,618	7,875,367	2,339,954	N/A*	N/A*	N/A*
Real estate funds (e)	6,497,357	4,530,878	4,721,042	N/A*	N/A*	N/A*
	<u>\$ 286,706,818</u>	<u>\$ 272,068,061</u>	<u>\$ 34,925,797</u>			

\* These funds are in private equity structure, with no ability to be redeemed.

(a) These are directional investments, invested in domestic and international debt and equity securities. These funds invest mostly in long-term securities, and some invest both long and short-term. The investments are public securities, and the funds are held in partnership or trust format.

(b) Hedge fund strategies and allocations include 30% multi-strategy, 22% distressed opportunities, 26% long/short, 22% sector-focused.

# Lewis & Clark College

Notes to Financial Statements

May 31, 2022 and 2021

- (c) This category includes investments in both dedicated private equity or venture capital funds and in fund-of-funds, which invest in 15-30 private equity or venture capital funds. Private equity funds, through negotiation or tender offer, attempt to take over a major percentage of a company's equity, with the purpose of acquiring its assets and operations. Venture capital funds invest in non-marketable securities of new companies or companies considered to be in the early stages of growth.
- (d) This category invests in funds-of-funds, which invest in 15-30 natural resource funds created to invest in the exploration or development of energy-related reserves.
- (e) The category includes investments in fund-of-funds, which invest in 15-30 private real estate funds. Private real estate funds take ownership positions in land, buildings, equity-like investments in mortgages or land leases that include substantial participation in revenues, capital appreciation and private-operating companies.

## 6. Liquidity and Availability

The following reflects the College's total assets as of the statement of financial position date, reduced by amounts not available for general use because of lack of liquidity (non-financial assets), contractual or donor-imposed restrictions within one year of the statement of financial position date. Amounts not available include amounts set aside for long-term investment in the board-designated funds that could be drawn upon if the governing board approves that action. However, amounts already appropriated from either the donor-restricted endowment or board designated endowment for general expenditures within one year of the statement of financial position date have not been removed in the table below.

	<u>2022</u>	<u>2021</u>
Total assets at year end	\$ 616,912,898	\$ 587,227,994
Less those unavailable for general expenditures within one year due to:		
Nonfinancial assets:		
Other long-term receivables	(1,149,500)	(1,182,159)
Prepaid expenses and other assets	(1,473,731)	(500,636)
Property, plant and equipment, net	(162,266,486)	(158,221,539)
Right-of-use assets – operating leases	(994,336)	(1,026,557)
Contractual or donor-imposed restrictions:		
Split interest agreements	(13,003,107)	(14,755,666)
Contributions receivable (non-endowment)	(5,300,979)	(6,376,951)
Contributions receivable restricted to endowment	(2,701,265)	(850,153)
Federal Perkins loan fund assets	(2,063,645)	(3,036,049)
Donor restricted endowment funds	(261,397,961)	(246,410,388)
Donor restricted non-endowment funds	(12,850,851)	(10,167,191)
Board designations:		
Quasi-endowment funds	(60,795,273)	(60,579,398)
Restricted cash from bond issuance for capital projects	(34,740,566)	(34,728,609)
Other board-designated funds	(11,179,639)	(11,693,788)
Subsequent year appropriation of endowment earnings	<u>11,669,265</u>	<u>11,318,246</u>
Financial assets available to meet cash needs for general expenditure within one year	<u>\$ 58,664,824</u>	<u>\$ 49,017,156</u>

## Lewis & Clark College

Notes to Financial Statements

May 31, 2022 and 2021

The College has an operating line of credit totaling \$10,000,000 at a bank for the purpose of financing short-term operating cash flow requirements. Interest is due monthly, and accrues at a rate of 2.11% plus the one-month term SOFR (total effective rate of 2.83% at May 31, 2022). The scheduled maturity on the line of credit is January 29, 2023. As of May 31, 2022 and 2021, no amounts were outstanding on the line of credit. The agreement establishes various positive and negative covenants, including liquid asset requirements.

### 7. Property, Plant and Equipment

Property, plant and equipment are stated at cost at the date of acquisition or fair value on the date contributed. New equipment with a cost of \$10,000 or more, and expenditures for major repairs and improvements exceeding \$20,000 for equipment and buildings are capitalized; conversely, maintenance, repairs and routine replacements are charged to expense as incurred. All plant assets except land and art and artifacts collections are depreciated over their estimated useful lives using the straight-line method. Estimated useful lives of land improvements and buildings and related improvements are 20 to 50 years; and furniture and equipment are 4 to 7 years.

At May 31, property, plant and equipment consisted of the following:

	<u>2022</u>	<u>2021</u>
Land	\$ 18,402,563	\$ 18,528,127
Land improvements	19,031,151	19,031,151
Buildings and improvements	226,112,644	224,638,350
Art and artifacts collection	2,792,121	2,707,121
Furniture and equipment	33,146,198	31,414,170
Construction in progress	11,543,882	2,108,286
	311,028,559	298,427,205
Less accumulated depreciation	<u>(148,762,073)</u>	<u>(140,205,666)</u>
	<u>\$ 162,266,486</u>	<u>\$ 158,221,539</u>

### 8. Bonds Payable

In March 2020, the College entered into a loan agreement and trust indenture with the State of Oregon Facilities Authority that provided for the issuance of \$152,030,000 2020 Series A (Federally Taxable) Revenue Bonds with mandatory final redemption on October 1, 2050. The bonds were issued for the purpose of refinancing the outstanding balance of the Series 2011 bonds previously issued by the Authority and lent to the College in March 2011 and for the acquisition, construction, renovation, furnishing and equipping of future capital improvement projects on the campus of the College. With respect to the Series 2020 bonds, approximately \$116,135,000 of proceeds was placed in an escrow account held to defease the Series 2011 bonds. The Series 2011 bonds were fully redeemed in October 2021, and there was no outstanding principal at May 31, 2022. Bond issuance costs are amounts paid by the College in connection with bond financing. Amortization is calculated using the straight-line method, which approximates the effective interest method, over the life of the bonds.

## Lewis & Clark College

Notes to Financial Statements

May 31, 2022 and 2021

At May 31, bonds payable consist of the following:

	<u>2022</u>	<u>2021</u>
State of Oregon Revenue Bonds, 2021 Series A, fixed interest rates ranging from 1.927% to 3.441%, secured by a Uniform Commercial Code security interest in revenues (without donor restrictions) of the College, payable in annual principal installments which begin October 2026, with maturity in 2050	\$ 152,030,000	\$ 152,030,000
Less bond issuance costs	<u>(1,127,911)</u>	<u>(1,137,383)</u>
Total bonds payable, net	<u>\$ 150,902,089</u>	<u>\$ 150,892,617</u>

Interest is payable on the Series 2021 bonds semi-annually on each October 1 and April 1 at rates ranging from 1.927% to 3.441%. Interest expense for all bonds payable was \$4,808,313 and \$4,819,406 for the years ended May 31, 2022 and 2021, respectively. Total interest expense, including payments connected to the interest rate swaps, was \$5,643,701 and \$5,931,219 for the years ended May 31, 2022 and 2021, respectively. See Note 10 for additional information on interest rate swaps.

	<u>Principal</u>	<u>Interest</u>
Years ending May 31:		
2023	\$ -	\$ 4,818,878
2024	-	4,818,878
2025	-	4,818,878
2026	-	4,818,878
2027	2,480,000	4,716,806
Thereafter	<u>149,550,000</u>	<u>74,139,164</u>
Total	<u>\$ 152,030,000</u>	<u>\$ 98,131,482</u>

The agreement contains certain restrictive covenants as to additional indebtedness, as defined in the agreement. As of May 31, 2022, the College is in compliance with these covenants.

## Lewis & Clark College

Notes to Financial Statements

May 31, 2022 and 2021

### 9. Leases

#### Operating Lease Commitments

The College leases office space for clinics associated with the Law & Graduate Schools and various equipment under operating lease obligations. Expirations of current operating lease commitments extend through July 2027 with an average remaining lease term of 3.47 years. Certain operating leases contain options for extending beyond the original lease term. However, the College has not recognized any of these options in the calculation of remaining lease term as it is not reasonably certain to exercise any options to extend at this time. The weighted average discount rate is 4.89%. Future minimum payments associated with operating lease agreements for succeeding years are as follows:

Years ending May 31:	
2023	\$ 312,364
2024	311,647
2025	307,725
2026	61,132
2027	61,816
Thereafter	<u>5,240</u>
Total	1,059,924
Discount to present value	<u>(52,202)</u>
Total operating lease liabilities at May 31, 2022	<u>\$ 1,007,722</u>
Total operating lease right-of-use assets at May 31, 2022	<u>\$ 994,336</u>

The College records short-term leases (those 12 months or less in duration) as operating expenditures in the periods in which the lease obligations are incurred. Lease expense totaled \$485,415 and \$481,434 for the years ended May 31, 2022 and 2021, respectively, with \$360,680 and \$375,298, respectively, attributable to operating lease commitments and the remaining \$124,735 and \$106,136 for each year, respectively, attributable to short-term lease expense and other rental costs incurred during the period.

### 10. Interest Rate Swaps

In the past, the College had used variable-rate debt to finance the acquisition of property, plant and equipment. These debt obligations had exposed the College to variability in interest payments due to changes in interest rates.

The College had swapped virtually 100% of its variable-rate cash flow exposure on these debt obligations for fixed-rate cash flows by entering into receive-variable, pay-fixed interest rate swaps. Under the interest rate swaps, the College received variable-rate interest payments and made fixed interest rate payments, thereby creating substantially fixed interest rate payments on the related debt obligations. The College's existing swaps were contracted as cash flow hedges.

In March 2011, the College novated a 30-year swap to the Bank of New York, at an annual fixed rate of 3.85%. The notional amount at May 31, 2022 and 2021 was equal to \$10,000,000. In January 2007, the College executed a 25-year swap with the Bank of New York at an annual fixed rate of 3.42%. The notional amount at May 31, 2022 and 2021 was equal to \$20,445,000 and \$22,390,000, respectively. In each of these swaps, the College's variable-rate receipts are tied to a percentage of one-month LIBOR.

# Lewis & Clark College

Notes to Financial Statements

May 31, 2022 and 2021

Changes in the fair market value of the interest rate swaps are reported as unrealized gains or losses on interest rate swaps and are included in investment returns in the statement of activities. For the years ending May 31, 2022 and 2021, the valuation of the swaps resulted in unrealized gains of \$2,678,591 and \$1,864,020, respectively. Providing the College holds the swaps to maturity, the value of the derivatives will be zero. These swapping transactions can be terminated at market rates at any time during the term of the agreements.

## 11. Net Assets

Net assets without donor restrictions consist of the following:

	<u>2022</u>	<u>2021</u>
Operations	\$ 23,562,090	\$ 12,033,036
Invested in property, plant and equipment	51,200,679	47,795,742
Funds held for long-term investment (Endowment)	<u>60,795,273</u>	<u>54,997,670</u>
Total net assets without donor restrictions	<u>\$ 135,558,042</u>	<u>\$ 114,826,448</u>

Net assets with donor restrictions are restricted for the following purposes:

	<u>2022</u>	<u>2021</u>
Endowment funds:		
Without purpose restrictions	\$ 8,597,309	\$ 8,263,476
With purpose restrictions:		
Scholarships	151,560,392	142,341,423
Faculty and staff compensation	42,822,075	41,068,608
Facilities	29,069,358	27,907,863
Departmental	<u>29,501,440</u>	<u>27,679,170</u>
	261,550,574	247,260,540
Split interest agreements	7,790,935	8,775,187
Student loans	15,761	184,717
Restricted for specific projects	17,822,022	16,460,371
Property held for College use in perpetuity	<u>7,372,706</u>	<u>7,287,706</u>
Total net assets with donor restrictions	<u>\$ 294,551,998</u>	<u>\$ 279,968,521</u>

## 12. Endowments

The College's endowment consists of approximately 600 individual funds established for a variety of purposes. Its endowment includes both donor-restricted endowment funds and funds designated by the Board of Trustees to function as endowments. As required by Generally Accepted Accounting Principles (GAAP), net assets associated with endowment funds, including funds designated by the Board of Trustees to function as endowments, are classified and reported based on the existence or absence of donor-imposed restrictions.

From time to time, the fair value of assets associated with individual donor restricted endowment funds may fall below the level that the donor or the Uniform Prudent Management of Institutional Funds Act (UPMIFA or the Act) requires the College to retain as a fund of perpetual duration. These deficiencies resulted from unfavorable market fluctuations that occurred shortly after the investment of new permanently restricted contributions and continued appropriation for certain programs that were deemed prudent by the Board of Trustees. The Investment Committee of the Board of Trustees has approved a spending constraint threshold which states that if the market value is less than the permanent gift value, the distribution would be reduced to 2.5% of the sixteen-quarter rolling average endowment market value.

The College invests its endowment investment portfolio and allocates the related earnings for expenditure in accordance with the total return concept. A distribution of endowment return that is independent of the cash yield and appreciation of investments earned during the year is provided for program support. The College has adopted an endowment spending policy designed specifically to stabilize annual spending levels and to preserve the real value of the endowment portfolio over time.

The spending policy attempts to achieve these two objectives by using a long-term targeted spending rate combined with a smoothing rule, which adjusts spending gradually to changes in the endowment market value.

The College uses a spending rate of 4.5% of the sixteen-quarter rolling average endowment market value in addition to a supplemental amount approved by the Board not to exceed 1.5%. In 2022 and 2021, the effective endowment spending rate was 4.7% and 4.8%, respectively. In February 2016, the Board of Trustees approved a long-term phased reduction in the supplemental spending policy until it eventually reaches a 4.5% annual spending rate. The spending rate will be reduced annually by either 0.1% or 0.2% depending upon the annual growth in the College's budget.

The state of Oregon enacted UPMIFA, the provisions of which apply to endowment funds existing on or established after that date. The Board of Trustees of the College has interpreted the Act as requiring the preservation of the fair value of the original gift as of the gift date of the donor-restricted endowment funds absent explicit donor stipulations to the contrary.

In accordance with the Act, the College considers the following factors in making a determination to appropriate or accumulate donor-restricted endowment funds:

- 1) The duration and preservation of the fund
- 2) The purposes of the College and the donor-restricted endowment fund
- 3) General economic conditions
- 4) The possible effect of inflation and deflation
- 5) The expected total return from income and the appreciation of investments
- 6) Other resources of the College
- 7) The investment policies of the College

# Lewis & Clark College

Notes to Financial Statements

May 31, 2022 and 2021

Endowment net assets consist of the following at May 31, 2022:

	Without Donor Restrictions	With Donor Restrictions		Total	Total Funds May 31, 2022
		Original Gift	Accumulated Gain (Losses)		
Board-designated endowment funds	\$ 60,795,273	\$ -	\$ -	\$ -	\$ 60,795,273
Donor-restricted endowment funds	-	137,673,183	123,877,391	261,550,574	261,550,574
Total endowment net assets	<u>\$ 60,795,273</u>	<u>\$ 137,673,183</u>	<u>\$ 123,877,391</u>	<u>\$ 261,550,574</u>	<u>\$ 322,345,847</u>

Endowment net assets consist of the following at May 31, 2021:

	Without Donor Restrictions	With Donor Restrictions		Total	Total Funds May 31, 2021
		Original Gift	Accumulated Gain (Losses)		
Board-designated endowment funds	\$ 54,997,670	\$ -	\$ -	\$ -	\$ 54,997,670
Donor-restricted endowment funds	-	133,651,722	113,608,818	247,260,540	247,260,540
Total endowment net assets	<u>\$ 54,997,670</u>	<u>\$ 133,651,722</u>	<u>\$ 113,608,818</u>	<u>\$ 247,260,540</u>	<u>\$ 302,258,210</u>

Changes in endowment net assets for the years ended May 31 are as follows:

	2022		
	Without Donor Restrictions	With Donor Restrictions	Total
Endowment net assets, beginning of year	\$ 54,997,670	\$ 247,260,540	\$ 302,258,210
Investment returns	7,692,238	19,252,093	26,944,331
Contributions	108,071	3,881,666	3,989,737
Matured trusts and other transfers	317,383	154,432	471,815
Appropriation of endowment assets for expenditure (spending rate)	(2,320,089)	(8,998,157)	(11,318,246)
Endowment net assets, end of year	<u>\$ 60,795,273</u>	<u>\$ 261,550,574</u>	<u>\$ 322,345,847</u>
	2021		
	Without Donor Restrictions	With Donor Restrictions	Total
Endowment net assets, beginning of year	\$ 41,570,211	\$ 198,771,911	\$ 240,342,122
Investment returns	15,766,441	56,442,073	72,208,514
Contributions	100	960,582	960,682
Appropriation of endowment assets for expenditure (spending rate)	(2,339,082)	(8,914,026)	(11,253,108)
Endowment net assets, end of year	<u>\$ 54,997,670</u>	<u>\$ 247,260,540</u>	<u>\$ 302,258,210</u>

### **13. Retirement Plan**

The College participates in a contributory retirement plan covering substantially all personnel. All employees are eligible to make voluntary deferrals to the plan immediately upon employment. All regular employees working at least half time receive discretionary College contributions after one year of employment. The plan is administered by TIAA.

Once an employee becomes eligible for the employer contribution, the College makes monthly payments of 9% of the employee's compensation. There is no requirement for the employee to contribute to the plan in order to receive the College's contribution. All funds vest immediately. Aggregate retirement plan expense for the years ended May 31, 2022 and 2021, was approximately \$4,089,000 and \$4,201,000, respectively.

### **14. Post-Retirement Healthcare Benefits**

In addition to providing retirement plan benefits, the College provides certain healthcare benefits for retired employees. Employees who retired with at least five years of full-time service have had the option to purchase a Medicare supplement through the Retiree Medical Insurance Program with the College paying a portion of the premium. During fiscal year 2021, the College elected to close this program to new enrollees effective after December 31, 2021, and to phase out the program for all enrollees by December 31, 2023.

The College recognizes the funded status of defined benefit post-retirement plans as either an asset or liability on the statements of financial position. The benefit plan is not funded in separate accounts and costs are paid from the College's general cash accounts on a pay-as-you-go basis. To determine the accumulated post-retirement benefit obligation at May 31, 2022 and 2021, the College's portion of each eligible employee's total premium was assumed to remain at \$55 per month (\$660 per year) through the program end date. The liability included in accrued and other liabilities on the statement of financial position was \$70,585 and \$123,380 for the years ended May 31, 2022 and 2021, respectively.

### **15. Commitments and Contingencies**

#### **Legal Proceedings and Litigation**

From time to time, the College is involved in legal proceedings, claims and litigation arising in the ordinary course of operations. In the opinion of management, these matters will not materially affect the College's financial position as of May 31, 2022.

#### **Federal Grants**

The College receives and expends monies under federal grant programs and is subject to audits by governmental agencies. Management believes that any liabilities resulting from such audits will not have a material impact on the College.

### **Coronavirus COVID-19 Pandemic**

In March 2020, the World Health Organization declared the novel coronavirus (COVID-19) a global pandemic. The related adverse public health developments, including orders to shelter-in-place, travel restrictions and mandated business closures, have adversely affected workforces, organizations, their customers, economies and financial markets globally, leading to increased market volatility and disruptions in normal business operations, including the College's operations.

The Coronavirus Aid, Relief, and Economic Securities (CARES) Act was signed into law. Among other things, the CARES Act allocated \$14 billion to higher education through the creation of the Education Stabilization Fund. This fund was further supplemented by additional allocations contained in the Coronavirus Response and Relief Supplemental Appropriations Act (CRRSAA) and the American Rescue Plan Act of 2021 (ARP).

The College was awarded a total of \$9,153,809 in emergency funding under these programs with \$4,177,663 earmarked to go directly to students in the form of emergency financial aid grants to cover expenses related to the disruption of campus operations due to COVID-19, and \$4,976,146 provided to the College to offset costs associated with significant changes to the delivery of instruction due to COVID-19. The College distributed \$2,373,869 and \$1,404,894 of the direct student award funds for the years ended May 31, 2022 and 2021, respectively. Additionally, the College applied \$246,617 and \$3,815,986 of the institutional award allocation towards eligible COVID-related impacts for the years ended May 31, 2022 and 2021, respectively. A portion of the amount applied in 2021 was not recognized as revenue due to barriers related to the usage of the student portion awards that occurred in fiscal year 2022. As of May 31, 2022, all awarded funding under these programs has been fully utilized and recognized as revenue.

Administration continues to monitor the impact of COVID-19 on the College's operations, including the impact on our students and employees. The duration and intensity of the pandemic remains uncertain, but may influence student enrollment and housing decisions, donor decisions, investment performance and may also negatively impact collections of College receivables.

### **16. Concentrations**

Financial instruments that potentially subject the College to concentrations of credit risk consist principally of cash and cash equivalents. The College places substantially all of its cash and liquid investments with financial institutions; however, cash balances may periodically exceed federally insured limits. Investments are diversified in order to limit credit risk.

As of May 31, 2022 and 2021, the College had investments of \$30,294,428 and \$33,840,418, respectively, which were concentrated in one fund.

As of May 31, 2022 and 2021, gross contributions receivable of \$5,416,666 and \$4,776,932, were due from three donors, respectively.

## Lewis & Clark College

Notes to Financial Statements

May 31, 2022 and 2021

### 17. Expenses by Nature and Function

Expenses are allocated to programs and organized by functional categories that correlate to the educational mission of the College. Natural expenses that relate to more than one functional expense category are allocated based upon factors such as square footage and percent of time and effort.

Expenses by natural and functional classification for the years ended May 31, 2022 and 2021 were as follows:

	2022						Total
	Salaries and Wages	Benefits	Services and Supplies	Depreciation	Facilities Operating Expenses	Interest	
Instruction	\$ 31,723,371	\$ 6,745,737	\$ 6,787,448	\$ 4,277,410	\$ 1,137,106	\$ 831,869	\$ 51,502,941
Research	1,944,758	200,417	386,068	-	28,128	-	2,559,371
Public service	795,710	97,451	180,312	-	11,964	-	1,085,437
Academic support	5,837,702	1,211,487	2,595,472	-	363,672	1,247,803	11,256,136
Student services	8,113,499	1,783,876	9,118,851	12,942	538,226	-	19,567,394
Institutional support	9,259,222	2,211,553	5,164,473	2,040,805	1,952,848	682,864	21,311,765
Auxiliary enterprises	1,395,348	909,288	6,765,322	2,272,474	2,640,761	2,056,777	16,039,970
Total	<u>\$ 59,069,610</u>	<u>\$ 13,159,809</u>	<u>\$ 30,997,946</u>	<u>\$ 8,603,631</u>	<u>\$ 6,672,705</u>	<u>\$ 4,819,313</u>	<u>\$ 123,323,014</u>

  

	2021						Total
	Salaries and Wages	Benefits	Services and Supplies	Depreciation	Facilities Operating Expenses	Interest	
Instruction	\$ 31,750,289	\$ 6,827,226	\$ 2,804,205	\$ 4,247,172	\$ 1,239,757	\$ 835,825	\$ 47,704,474
Research	1,807,188	199,593	265,653	-	8,210	-	2,280,644
Public service	731,767	99,616	106,732	-	11,550	-	949,665
Academic support	5,347,395	1,164,045	2,507,763	-	430,775	1,253,740	10,703,718
Student services	7,619,463	1,873,019	6,721,144	33,159	540,208	-	16,786,993
Institutional support	9,496,377	1,080,773	4,879,863	2,168,252	2,534,609	682,280	20,842,154
Auxiliary enterprises	1,128,793	762,321	5,133,441	2,394,275	2,436,021	2,058,561	13,913,412
Total	<u>\$ 57,881,272</u>	<u>\$ 12,006,593</u>	<u>\$ 22,418,801</u>	<u>\$ 8,842,858</u>	<u>\$ 7,201,130</u>	<u>\$ 4,830,406</u>	<u>\$ 113,181,060</u>

### 18. Subsequent Events

The College has evaluated subsequent events through October 20, 2022, the date these financial statements were available for issuance. The College has identified the following subsequent event that requires disclosure under ASC Topic 855, *Subsequent Events*:

Effective June 6, 2022, the College elected to terminate the 25-year swap originally executed with the Bank of New York Mellon in January 2007. The total termination payment for this swap was \$1,173,000. Effective August 31, 2022, the College elected to terminate the 30-year swap originally executed with the Bank of New York Mellon in March 2011. The total termination payment for this swap was \$1,233,000. The early termination of these two swaps by the College represents the closure of all swap contracts outstanding as of May 31, 2022.

## Lewis & Clark College

Notes to Financial Statements

May 31, 2022 and 2021

### 19. Related Party Transactions

Members of the College's Board of Trustees and senior management may, from time to time, be associated, either directly or indirectly, with companies doing business with the College. For senior management, the College requires annual disclosure of significant financial interests in, or employment or consulting relationships with, entities doing business with the College. These annual disclosures cover both senior management and their immediate family members. When such relationships exist, measures are taken to appropriately manage the actual or perceived conflict in the best interests of the College. The College has a written conflict of interest policy that requires, among other things, that no member of the Board of Trustees can participate in any decision in which he or she (or an immediate family member) has a material financial interest. When such relationships exist, measures are taken to mitigate any actual or perceived conflict, including requiring that such transactions be conducted at arm's length, for good and sufficient consideration, based on terms that are fair and reasonable to and for the benefit of the College, and in accordance with applicable conflict of interest laws. No such associations are considered to be financially significant at May 31, 2022. Contributions made by members of the College's Board of Trustees or related sources totaled approximately \$2,494,000 and \$6,631,000 for the years ending May 31, 2022 and 2021, respectively. There are no unsecured or secured related party receivables at May 31, 2022 and 2021.

### 20. Department of Education Financial Responsibility Information

The Department of Education (ED) revised the regulations for financial responsibility, which necessitated the College's implementation as of June 1, 2019. The regulations require the College to provide additional disclosures, including a financial responsibility supplemental schedule, to assist the ED in measuring financial responsibility through the composite score of financial ratios. The financial responsibility supplemental schedule must contain all financial elements required to calculate the composite score ratios, with a cross-reference to the financial statement line or note that contains the element.

Note 7 provides information on the College's property, plant and equipment, net of accumulated depreciation, but does not provide a breakout by the implementation date of June 1, 2019. The following table provides a breakdown of property, plant and equipment, net, at May 31, 2022 based on the June 1, 2019 implementation date.

Property, plant and equipment, net of accumulated depreciation:	
Property, plant and equipment, net of accumulated depreciation, pre-implementation	\$ 142,950,936
Property, plant and equipment, net of accumulated depreciation, post-implementation without outstanding debt for original purchase	7,771,668
Construction in progress (Note 7)	<u>11,543,882</u>
Total property, plant and equipment, net of accumulated depreciation, at May 31, 2022 (Note 7)	<u>\$ 162,266,486</u>

## Lewis & Clark College

Notes to Financial Statements  
May 31, 2022 and 2021

Note 8 provides information on the College's long-term debt, but does not provide a breakout by the implementation date of June 1, 2019. The following table provides a breakdown of long-term debt for long-term purposes, at May 31, 2022 based on the June 1, 2019 implementation date.

Pre-implementation:	
Long-term debt for long-term purposes, pre-implementation	<u>\$ 116,161,523</u>
Post-implementation:	
Long-term debt for long-term purposes, post-implementation at May 31, 2022, fully offset by escrow funds restricted for capital projects in future years (therefore not reflected in the supplemental schedule)	<u>34,740,566</u>
Total long-term debt, net for long-term purposes, pre- and post-implementation (Note 8)	<u><u>\$ 150,902,089</u></u>

Notes 11 and 12 provide information on the College's breakdown of net assets with either time or purpose restrictions. The following table provides a breakdown of those net assets with donor restrictions at May 31, 2022.

Net assets with donor restrictions, restricted in perpetuity:	
Endowment original gifts, restricted in perpetuity	\$ 132,538,257
Property held for College use in perpetuity (Note 11)	<u>7,372,706</u>
Total net assets with donor restrictions, restricted in perpetuity	<u>139,910,963</u>
Term endowments with donor restrictions	<u>5,134,926</u>
Net assets with donor restrictions, time or purpose restricted:	
Student loans (Note 11)	15,761
Restricted for specific projects (Note 11)	17,822,022
Endowment accumulated gain (Note 12)	<u>123,877,391</u>
Total net assets with donor restrictions, time or purpose restricted	<u>141,715,174</u>
Annuities with donor restrictions, split interest agreements:	
Annuities with temporary donor restrictions	2,087,412
Annuities with permanent donor restrictions	<u>5,703,523</u>
Total annuities with donor restrictions, split interest agreements (Note 11)	<u>7,790,935</u>
Total net assets with donor restrictions (Note 11)	<u><u>\$ 294,551,998</u></u>

**Report on Internal Control  
Over Financial Reporting and on Compliance  
and Other Matters Based on an Audit of  
Financial Statements Performed in Accordance  
With *Government Auditing Standards***

Independent Auditors' Report

To the Board of Trustees of  
Lewis & Clark College

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Lewis & Clark College (the College), which comprise the statement of financial position as of May 31, 2022, and the related statements of activities and cash flows for the year then ended and the related notes to the financial statements and have issued our report thereon dated October 20, 2022.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Baker Tilly US, LLP*

Minneapolis, Minnesota  
October 20, 2022

**Report on Compliance  
for Each Major Federal Program and  
Report on Internal Control Over Compliance  
Required by the Uniform Guidance**

Independent Auditors' Report

To the Board of Trustees of  
Lewis & Clark College

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Lewis & Clark College's (the College) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the College's major federal programs for the year ended May 31, 2022. The College's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the College complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended May 31, 2022.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the College and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the College's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation and maintenance of effective internal controls over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the College's federal programs.

## ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the College's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the College's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the College's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the College's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### ***Other Matters***

The results of our auditing procedures disclosed an instance of noncompliance, which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying schedule of findings and questioned costs as item 2022-001. Our opinion on each major federal program is not modified with respect to this matter.

*Government Auditing Standards* requires the auditor to perform limited procedures on the College's response to the noncompliance finding identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The College's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as described above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Baker Tilly US, LLP*

Minneapolis, Minnesota  
October 20, 2022

## **SUPPLEMENTARY INFORMATION**

**Lewis & Clark College**

Schedule of Expenditures of Federal Awards  
Year Ended May 31, 2022

Federal Grantor/ Program or Cluster Title	Assistance Listing Number	Pass-Through Entity	Pass-Through Entity Identification Number	Federal Expenditures	Subrecipient Payments
<i>Student Financial Assistance Cluster:</i>					
<i>U.S. Department of Education:</i>					
Federal Supplemental Educational Opportunity Grants	84.007			\$ 375,714	
Federal Work Study Program	84.033			732,442	
Federal Perkins Loans	84.038			2,831,208	
Federal Pell Grant Program	84.063			2,188,005	
Federal Direct Student Loans	84.268			44,044,291	
Teacher Education Assistance for College and Higher Education Grants (TEACH Grants)	84.379			<u>1,886</u>	
<i>Total Student Financial Assistance Cluster</i>				<u>50,173,546</u>	
<i>Research and Development Cluster</i>					
<i>National Science Foundation:</i>					
Biological Sciences	47.074			272,401	
Biological Sciences	47.074	Oregon State University	S1776A-C	<u>11,503</u>	
<i>Total Biological Sciences</i>				283,904	
Engineering	47.041			136,707	
Mathematical and Physical Sciences	47.049			231,128	
Computer and Information Science and Engineering	47.070			21,588	
Office of International Science and Engineering	47.079			<u>1,677</u>	
<i>Total Research and Development Cluster</i>				<u>675,004</u>	
<i>Other Programs</i>					
<i>U.S. Department of Education:</i>					
COVID-19 Education Stabilization Fund, Student Portion	84.425E			2,373,869	
COVID-19 Education Stabilization Fund, Institutional Portion	84.425F			<u>246,617</u>	
<i>Total Education Stabilization Fund</i>				<u>2,620,486</u>	
<i>Total U.S. Department of Education</i>				<u>2,620,486</u>	
<i>U.S. Department of the Treasury</i>					
Low Income Taxpayer Clinics	21.008			<u>90,299</u>	
<i>Total U.S. Department of Treasury</i>				<u>90,299</u>	
<i>National Endowment for the Humanities</i>					
American Rescue Plan	45.149			<u>128,820</u>	
<i>Total National Endowment for the Humanities</i>				<u>128,820</u>	
<i>Institute of Museum and Library Services</i>					
Grants to States	45.310	Oregon State Library	LS-00-19-0038-19	<u>13,440</u>	
<i>Total Institute of Museum and Library Services</i>				<u>13,440</u>	
<i>Department of Justice</i>					
Grants to Reduce Domestic Violence, Dating Violence, Sexual Assault, and Stalking on Campus	16.525			<u>81,158</u>	<u>2,775</u>
<i>Total Department of Justice</i>				<u>81,158</u>	<u>2,775</u>
<i>Department of Housing and Urban Development</i>					
Community Development Block Grants	14.218	Prosper Portland	7/1/2292	<u>87,158</u>	
<i>Total Department of Housing and Urban Development</i>				<u>87,158</u>	
<b>Total expenditures of federal awards</b>				<b><u>\$ 53,869,911</u></b>	<b><u>\$ 2,775</u></b>

See notes to schedule of expenditures of federal awards

# Lewis & Clark College

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Notes to Schedule of Expenditures of Federal Awards  
Year Ended May 31, 2022

## 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of Lewis & Clark College under programs of the federal government for the year ended May 31, 2022. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the College, it is not intended to and does not present the financial position, changes in net position or cash flows of the College.

## 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

## 3. Indirect Cost Rate

The College has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

## 4. Federal Perkins Loan Program

The Federal Perkins Loan Program is administered directly by the College and balances and transactions relating to this program are included in the College's basic financial statements. Loans outstanding at the beginning of the year and loans made during the year are included in the federal expenditures presented in the Schedule. Federal Perkins loans outstanding at May 31, 2022 totaled \$2,097,511.

# Lewis & Clark College

Schedule of Findings and Questioned Costs  
Year Ended May 31, 2022

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## Section I - Summary of Auditors' Results

### Financial Statements

Type of report the auditor issued on whether the financial statements audited were in accordance with GAAP: Unmodified

Internal control over financial reporting:

Material weakness(es) identified?	<u>      </u> yes	<u>  X  </u> no
Significant deficiency(ies) identified?	<u>      </u> yes	<u>  X  </u> none reported

Noncompliance material to financial statements noted?        yes   X   no

### Federal Awards

Internal control over major federal programs:

Material weakness(es) identified?	<u>      </u> yes	<u>  X  </u> no
Significant deficiency(ies) identified?	<u>      </u> yes	<u>  X  </u> none reported

Type of auditor's report issued on compliance for major federal programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?   X   yes        no

Identification of major programs:

<u>Assistance Listing Number(s) (ALN)</u>	<u>Name of Federal Program or Cluster</u>
Various 84.425	Student Financial Assistance Cluster COVID-19 - Education Stabilization Fund

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000

Auditee qualified as low-risk auditee?   X   yes        no

## Section II - Financial Statement Findings

None noted.

## Section III - Federal Award Findings and Questioned Costs

### Finding 2022-001: Federal Direct Student Loan Enrollment Reporting (Repeat Finding)

**Program:** Federal Direct Loan Programs  
**Assistance Listing Number (ALN):** 84.268  
**Federal Agency:** U.S. Department of Education  
**Federal Award Identification Number:** P268K22059  
**Federal Award Year:** June 30, 2022

#### Repeat of prior year finding: 2021-001

*Criteria:* Title IV regulations (34 CFR 685.309(b)) require that upon receipt of an enrollment report from the Secretary, institutions must update all information included in the report and return the report to the Secretary: (i) in the manner and format prescribed by the Secretary; and (ii) within the timeframe prescribed by the Secretary. Unless it expects to submit its next updated enrollment report to the Secretary within the next 60 days, an institution must notify the Secretary within 30 days after the date the institution discovers that: (i) a loan under Title IV of the Act was made to or on behalf of a student who was enrolled or accepted for enrollment at the institution, and the student has ceased to be enrolled on at least a half-time basis or failed to enroll on at least a half-time basis for the period for which the loan was intended or (ii) a student who is enrolled at the institution and who received a loan under Title IV of the Act has changed his or her permanent address.

*Condition:* For 3 of 25 students included in our sample, the enrollment status was reported incorrectly. Two students were enrolled in Law Masters degree programs and were reported as less than full-time although should have been full time. Additionally, one GSEC Master's student was reported correctly on the program level enrollment reporting as withdrawn on March 15, 2022, however, the campus level reporting included an incorrect status of less than half time and status date of March 16, 2022 before later being corrected to withdrawn status date of March 15, 2022. The sample was not a statistically valid sample.

*Cause:* The College's procedures for reporting students' enrollment statuses for the Law Masters degree students, and the underlying system configurations driving report compilation did not consider the different enrollment statuses than the JD program. Further, the College's procedures for reporting GSEC Masters enrollment status changes did not report withdrawn until the status was approved internally.

*Effect:* The accuracy of Title IV student loan records depends heavily on the accuracy of the enrollment information reported by institutions. If an institution does not review, update and verify student enrollment statuses, effective dates of the enrollment status and the anticipated completion dates, then the Title IV student loan records will be inaccurate.

*Questioned costs:* Not applicable

*Context:* Not applicable.

*Recommendation:* It is recommended that policies and procedures are put in place to ensure that the correct enrollment status dates and enrollment statuses are reported to the NSLDS within the required time frames.

*Management's Response:* Management agrees with the finding and is committed to strengthening its procedures to avoid similar issues in the future. The College has reconfirmed the full and part time definitions for Law Masters students and corrected the underlying technical issue that had interfered with the reporting of correct enrollment statuses for Law Master's students. The correction of the enrollment status for the two Law Masters students in NSLDS is in process. The College has also updated the procedures and documentation for enrollment reporting of GSEC Master's students to ensure the scenario identified is handled correctly and consistently in the future. The College has corrected this student's program level withdrawal date in NSLDS.

**Lewis & Clark College**Financial Responsibility Supplemental Schedule  
Year Ended May 31, 2022

## Financial Statement and Line Name or Note Location

<b>Primary Reserve Ratio:</b>		
<b>Expendable Net Assets:</b>		
Statement of Financial Position	Net assets without donor restrictions	\$ 135,558,042
Statement of Financial Position	Net assets with donor restrictions	294,551,998
Note 20	Annuities with permanent donor restrictions	5,703,523
Note 20	Annuities with temporary donor restrictions	2,087,412
Note 20	Term endowments with donor restrictions	5,134,926
Not applicable for 2022	Life income with donor restrictions	-
Note 20	Net assets with donor restrictions - restricted in perpetuity	139,910,963
Note 20	Net assets with donor restrictions - time or purpose	141,715,174
Not applicable for 2022	Unsecured related party receivable	-
Note 20	Property, plant and equipment - pre-implementation	\$ 142,950,936
Not applicable for 2022	Property, plant and equipment - post-implementation with outstanding debt for original purchase	-
Note 20	Property, plant and equipment - post-implementation without outstanding debt for original purchase	7,771,668
Note 20	Construction in progress	<u>11,543,882</u>
Statement of Financial Position	Total property, plant and equipment, net (including CIP)	\$ 162,266,486
Statement of Financial Position	Lease right-of-use assets, net	994,336
Not applicable for 2022	Lease right-of-use assets - pre-implementation	-
Statement of Financial Position	Lease right-of-use assets - post-implementation	994,336
Not applicable for 2022	Intangible assets	-
Note 14	Post-employment and pension liabilities	70,585
Note 20	Long-term debt for long-term purposes - pre-implementation	\$ 116,161,523
Note 20	Long-term debt for long-term purposes - post implementation	-
Not applicable for 2022	Line of credit for construction in progress	-
Statement of Financial Position	Lease right-of-use asset liability, net	1,007,722
Not applicable for 2022	Lease right-of-use asset liability - pre-implementation	-
Statement of Financial Position	Lease right-of-use asset liability - post-implementation	1,007,722
<b>Total Expenses and Losses Without Donor Restrictions</b>		
Statement of Activities	Total expenses without donor restrictions	\$ 123,323,014
Not applicable for 2022	Non-Operating and Net Investment (loss)	-
Not applicable for 2022	Net Investment losses	-
Not applicable for 2022	Adjustment of actuarial liability	-
<b>Equity Ratio</b>		
<b>Modified Net Assets</b>		
Statement of Financial Position	Net assets without donor restrictions	\$ 135,558,042
Statement of Financial Position	Net assets with donor restrictions	294,551,998
Not applicable for 2022	Intangible assets	-
Not applicable for 2022	Unsecured related party receivables	-
<b>Modified Assets</b>		
Statement of Financial Position	Total assets	\$ 616,912,898
<b>Net Income Ratio</b>		
Statement of Activities	Change in net assets without donor restrictions	\$ 20,731,594
<b>Total Revenues and Gains Without Donor Restrictions</b>		
Statement of Activities	Total operating revenue and other additions (gains)	\$ 138,574,389
Statement of Activities	Investment return appropriated for spending	-
Statement of Activities	Non-operating revenue and other gains	5,480,219



## Schedule of Prior Audit Findings

### Finding 2021-001

Program: Federal Direct Loan Programs  
CFDA Number: 84.268  
Federal Agency: U.S. Department of Education  
Federal Award Identification Number: P268K202159  
Federal Award Year: June 30, 2021

### Condition

For two of 25 students included in our sample, the enrollment status date or enrollment status was reported incorrectly. One student was reported correctly on the campus level enrollment reporting as withdrawn on September 3, 2020, however, the program level reporting included an incorrect withdrawn status date of August 31, 2020. One student was reported on leave of absence effective October 14, 2020 although the College noted the student would not be returning within 180 days and therefore the student should have been reported as withdrawn. Correction of the first student's program level withdrawn date is in process. The second student's status was corrected on a subsequent enrollment report to National Student Loan Data System (NSLDS) certified on February 2, 2021.

### Action Taken

In order to ensure that the correct effective dates and enrollment statuses are reported to the NSLDS within the required time frames after the information has been submitted through the servicer (NSC), the College has implemented the following corrective action measures: 1. An initial review of reported student enrollment statuses has been completed to ensure the College has identified any students whose leave or withdrawal statuses or withdrawal dates have been reported incorrectly. The review was completed and any reporting errors were corrected by October 29, 2021. 2. Internal reporting procedures have been updated to ensure that future leave and withdrawal statuses will be recorded correctly. 3. Beginning September 14, 2021, the Registrar's Offices review program withdrawal dates included in system-generated enrollment reports to ensure that accurate program withdrawal dates are reported.

The College confirmed that the Corrective Action Plan was implemented as described. The current year finding is attributed to different circumstances.